

UNITED STATES DISTRICT COURT
DISTRICT OF PUERTO RICO

EDWIN CINTRON PAGAN,

Plaintiff,

v.

MUNICIPIO DE TOA ALTA, et al.,

Defendant.

Civil No. 04-1645 (JAF)

OPINION AND ORDER

Plaintiff Edwin Cintrón Pagán ("Cintrón") brings the present action against Defendants Municipio de Toa Alta ("the Municipality"), Rafael López González, Edwin Ortega Cotté, and Carmen Luisa Jiménez, alleging violations of the Americans with Disabilities Act ("ADA"), 42 U.S.C. § 12203(a) (2005) and Puerto Rico law. Docket Document No. 1. Defendants now move to dismiss, arguing that when Cintrón signed a settlement agreement with the Municipality on January 30, 2003, dismissing an earlier political discrimination litigation between them, he also released his present ADA retaliation and hostile work environment claims. Docket Document No. 51. We deny Defendants' motion because it is untimely and, in any event, unavailing.

I.

Factual and Procedural Synopsis

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1 We derive the following relevant facts from the narrative
2 developed in our December 14, 2005, Opinion and Order, the instant
3 motion to dismiss, and the parties' filings in response thereto.
4 Docket Document Nos. 45, 51, 61, 63.

5 Cintrón, who has just one leg and uses a wheelchair, began
6 working for the Municipality in 1998 through a series of
7 consecutively-renewed, fixed-term employment contracts. In 2001,
8 while he was working as a radio operator for the Office of Medical
9 Emergency and Disasters Management, he requested disability
10 accommodations, such as increased wheelchair accessibility and a
11 fixed work schedule. His request was denied.

12 On August 23, 2001, Cintrón joined twenty other individuals in
13 filing an Amended Complaint with this court, in a claim substantively
14 unrelated to the present disability discrimination action, against
15 the Municipality, alleging political discrimination that constituted
16 a violation of 42 U.S.C. § 1983 and various Puerto Rico laws ("the
17 political discrimination lawsuit"). Chárriez Báez v. López González,
18 Civ. No. 01-1443; Docket Document No. 112.

19 On April 16, 2002, while his political discrimination lawsuit
20 was still pending, Cintrón filed a complaint with the Equal
21 Employment Opportunity Commission ("EEOC"), charging the Municipality
22 with disability-based employment discrimination.

23 A few weeks after the EEOC complaint was filed, the Municipality
24 assigned Cintrón to the night shift, a move that was contrary to the

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1 fixed-schedule accommodation he had requested. Although Cintrón's
2 supervisor, Edwin Ortega Cotté, had allegedly always harassed and
3 made fun of him, Cintrón alleges that the harassment got worse after
4 he filed the EEOC charge. On more than one occasion Ortega told
5 Cintrón not to "fuck any more [sic]; what is your disability?"

6 On April 29, 2002, thirteen days after Cintrón filed his EEOC
7 complaint, the Municipality gave him a two-month contract to expire
8 on June 30, 2002. During this period, he was still working as a
9 radio operator. When the two-month contract expired, the Municipality
10 entered a new six-month employment contract with Cintrón from July 1,
11 2002, until December 31, 2002.

12 In December 2002, the Municipality transferred Cintrón from his
13 work as radio operator to work as medical supplies warehouse
14 dispatcher. The physical demands of this job - constant use of force
15 and constant movements - were difficult given his use of a
16 wheelchair.

17 Another six-month employment contract for Cintrón's services
18 was entered covering January 2, 2003, until June 20, 2003. Nearly
19 one month into that contract, on January 30, 2003, Cintrón, along
20 with his co-plaintiffs, signed a settlement agreement with the
21 Municipality pertaining to the political discrimination lawsuit
22 whereby Cintrón agreed to "forever release and discharge" the
23 Municipality of all claims he "may have had, may have, or may
24 hereafter acquire" against the Municipality "except for any claim or

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1 cause of action. . . based solely on discrimination on account of his
2 disability, including without limitation, actions pending or to be
3 filed with OPPI or the EEOC."

4 Cintrón later received another one-month contract with the
5 Municipality, this time from August 1, 2003, until August 31, 2003,
6 and then another from September 1, 2003, until September 30, 2003.

7 On September 11, 2003, the EEOC ruled on Cintrón's complaint in
8 his favor. Nineteen days later, with the expiration of the final
9 one-month contract on September 30, 2003, Cintrón's employment with
10 the Municipality ended; there was no further contract renewal.

11 Cintrón filed the present complaint on June 25, 2004, alleging
12 claims for retaliation and hostile work environment under the ADA and
13 a claim for termination of his employment without just cause under
14 Law 80 of the Puerto Rico Civil Code. Docket Document No. 1. He
15 requests monetary and injunctive relief. Id.

16 On March 10, 2006, ten days before this case's trial was to
17 begin, Defendants moved to dismiss Cintrón's complaint, invoking the
18 January 20, 2003, settlement agreement as having discharged Cintrón's
19 ADA retaliation claim. Docket Document No. 51. On March 20, 2006,
20 Cintrón responded, Docket Document No. 61, and Defendants replied on
21 March 20, 2006. Docket Document No. 63.

22 II.

23 Motion to Dismiss Standard

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1 Under Federal Rule of Civil Procedure 12(b)(6), a defendant may
2 move to dismiss an action against him based solely on the pleadings
3 for the plaintiff's "failure to state a claim upon which relief can
4 be granted." FED. R. CIV. P. 12(b)(6). In assessing a motion to
5 dismiss, "we accept as true the factual averments of the complaint
6 and draw all reasonable inferences therefrom in the plaintiffs'
7 favor." Educadores Puertorriqueños en Acción v. Hernández, 367 F.3d
8 61, 62 (1st Cir. 2004) (citing LaChapelle v. Berkshire Life Ins. Co.,
9 142 F.3d 507, 508 (1st Cir. 1998)); see also Wash. Legal Found. v.
10 Mass. Bar Found., 993 F.2d 962, 971 (1st Cir. 1993). We then
11 determine whether the plaintiff has stated a claim under which relief
12 can be granted.

13 We note that a plaintiff must only satisfy the simple pleading
14 requirements of Federal Rule of Civil Procedure 8(a) in order to
15 survive a motion to dismiss. Swierkiewicz v. Sorema N.A., 534 U.S.
16 506 (2002); Morales-Villalobos v. Garcia-Llorens, 316 F.3d 51, 52-53
17 (1st Cir. 2003); DM Research, Inc. v. Coll. of Am. Pathologists, 170
18 F.3d 53, 55-56 (1st Cir. 1999). A plaintiff need only set forth "a
19 short and plain statement of the claim showing that the pleader is
20 entitled to relief," FED.R.CIV.P. 8(a)(2), and need only give the
21 respondent fair notice of the nature of the claim and petitioner's
22 basis for it. Swierkiewicz, 534 U.S. at 512-515. "Given the Federal
23 Rules' simplified standard for pleading, '[a] court may dismiss a
24 complaint only if it is clear that no relief could be granted under

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1 any set of facts that could be proved consistent with the
2 allegations.'" Id. at 514 (quoting Hishon v. King & Spalding, 467
3 U.S. 69, 73 (1984)).

4 III.

5 Analysis

6 Defendants submit that Cintrón discharged his right to file the
7 present ADA hostile work environment and retaliation claims when he
8 signed the January 30, 2003, settlement agreement releasing the
9 Municipality from any claim Cintrón might have against it with the
10 exception of those relating to disability discrimination. Docket
11 Document No. 51. Cintrón submits first, that Defendants' motion is
12 untimely and should not even be considered, and second, that even if
13 it were considered, neither his ADA hostile work environment claim
14 nor his ADA retaliation claim were discharged by the January 30,
15 2003, settlement agreement. Docket Document Nos. 52, 61. We will
16 take each argument in turn.

17 Cintrón argues that we should strike Defendants' motion to
18 dismiss because it was filed on March 10, 2006, which was: (1) ten
19 days before trial was slated to begin, and (2) over seven months
20 after the August 16, 2005, deadline that this court set for
21 dispositive motions. Docket Document No. 52. Defendants' attorney
22 claims that he "did not know about the existence of said documents"
23 earlier. Docket Document No. 63.

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1 In Hernandez-Loring v. Universidad Metropolitana, 233 F.3d 49,
2 51 (1st Cir. 2000), the First Circuit endorsed a district court's
3 modification of its scheduling deadlines to hear an untimely-filed
4 summary judgment motion under Rule 16(b) of the Federal Rules of
5 Civil Procedure, stressing that Rule 16(b) permits a district court
6 to modify a scheduling order "upon a showing of good cause." FED. R.
7 CIV. P. 16(b).

8 We fail to understand, however, and Defendants do not help to
9 explain, what the "good cause" is in this case. Compare Northeast
10 Drilling, Inc. v. Inner Space Services, Inc., 243 F.3d 25, 37 (1st
11 Cir. 2001) (affirming district court's refusal to join additional
12 parties after joinder deadline when the moving party had not
13 articulated any good cause to excuse the belated filing), with
14 Hernandez-Loring, 233 F.3d at 51 (holding that district court had not
15 abused its discretion in finding that the plaintiff's discovery
16 delays provided good cause for the defendant's late summary judgment
17 filings). Defendants' flip assertion that they have just now found
18 the settlement agreement is unacceptable to establish good cause,
19 because they should have been able to unearth the settlement
20 agreement sooner simply by taking a look at municipality files or
21 perhaps by having a brief conversation with the appropriate
22 municipality functionary. Johnson v. Mammoth Recreations, Inc., 975
23 F.2d 604, 609 (9th Cir. 1992) (focusing Rule 16(b)'s "good cause"
24 standard on the diligence of the party seeking exception to a

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1 scheduling order deadline: "Carelessness is not compatible with a
2 finding of diligence and offers no reason for a grant of relief.").
3 One would think, for instance, that the municipality would have put
4 a copy of the settlement agreement in Cintrón's personnel file after
5 he sued the municipality for political discrimination and then
6 settled the claim for thousands of dollars.

7 Even supposing Defendants had shown good cause to justify their
8 untimely motion, we would still hold that the settlement agreement
9 does not bar the current action. Defendants argue that Cintrón's ADA
10 hostile work environment claim is not a disability discrimination
11 claim exempt from discharge by the settlement agreement. Docket
12 Document No. 51. Cintrón's hostile work environment claim, however,
13 is brought under an ADA provision stating that no employer covered by
14 the Act "shall discriminate against a qualified individual with a
15 disability because of the disability of such individual in regard
16 to . . . terms, conditions, and privileges of employment." See 42
17 U.S.C. § 12112(a) (2005). We fail to see how Cintrón's hostile work
18 environment claim does not constitute disability discrimination when
19 the ADA explicitly defines it as such and, therefore, hold that it
20 has survived the settlement agreement under that document's exception
21 for disability discrimination claims.

22 Defendants next argue that Cintrón's ADA retaliation claim is
23 not a disability discrimination claim and was, therefore, also
24 discharged by the settlement agreement. Docket Document No. 51. We

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1 disagree. In Jackson v. Birmingham Bd. of Educ., 544 U.S. 167, 174
2 (2005), in the context of Title IX sex discrimination, the United
3 States Supreme Court held that retaliation against a person for
4 filing a sex-discrimination complaint is sex-based discrimination
5 because "it is an intentional response to the nature of the
6 [underlying] complaint." Following the Jackson Court's logic, we
7 similarly rule that retaliation against an individual for complaining
8 about disability discrimination is, in effect, just another form of
9 disability discrimination, and that Cintrón's ADA retaliation claim
10 is, therefore, not barred by the settlement agreement that makes
11 exception for disability discrimination claims.

12 Even if retaliation did not constitute discrimination, there
13 would be yet another problem with Defendants' position that the
14 settlement agreement precludes Cintrón's retaliation claim, which is
15 that part of Cintrón's retaliation claim did not accrue until
16 September 2003,¹ eight months after the settlement agreement was
17 drafted. Defendants contend that the retaliation claim's September
18 2003 accrual is immaterial given the settlement agreement's language
19 extinguishes any federal causes of action which Cintrón "may have, or
20 may hereafter acquire," against it. To the extent that this
21 settlement agreement provision seeks prospective waiver of ADA

¹The municipality allegedly failed to renew Cintrón's contract after his last one expired on September 30, 2003, in response to the EEOC's September 11, 2003, decision in favor of Cintrón's complaint.

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1 claims, however, we find it unenforceable. Alexander v. Gardner-
2 Denver, 415 U.S. 36, 51 (1974) ("[T]here can be no prospective waiver
3 of an employee's rights under Title VII."; see also Rivera-Flores v.
4 Bristol-Myers Squibb Caribbean, 112 F.3d 9, 10 (1st Cir. 1997) ("[T]he
5 general principles for evaluating such waivers and releases,
6 enunciated by this court for claims arising under other employment
7 statutes, apply to the ADA as well. . . ."); Rodriguez v. Wackenhut
8 Corp., 2000 WL 825677 at *2 n.2 (E.D.La. 2000) (responding to
9 plaintiff's argument that settlement agreement is wholly invalid
10 because it purports to waive future claims by stating that the
11 release will remain valid only insofar as it is not applied to any
12 claim arising after the date it was executed); Gustafson, Inc. v.
13 Bunch, 1999 WL 766020 at *2 (N.D.Tex. 1999) (holding that a settlement
14 agreement's prospective waiver of an employee's ADA claims was
15 unenforceable because such waiver is prohibited); Westfall v. City of
16 Cohoes, 1988 WL 79202 at *7 n.14 (N.D.N.Y. 1988) (doubting that ADEA
17 rights can be waived prospectively, citing Alexander).

18 In sum, we deny Defendants' present motion to dismiss not only
19 because of its inexcusable untimeliness, but also because the
20 substantive arguments therein have no foundation in the law.

21 IV.

22 Conclusion

23 For the foregoing reasons, we deny the municipality's motion to
24 dismiss based on the settlement agreement in full.

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1 IT IS SO ORDERED.

2 San Juan, Puerto Rico, this 31st day of May, 2006.

3 S/José Antonio Fusté
4 JOSE ANTONIO FUSTE
5 Chief U.S. District Judge